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1 Barriers and bridges for intensified wood production in Russia:

2 Insights from the environmental history of a regional logging

- 3 frontier
- 4

5 Abstract

6 Russia sees the need to increase wood production. The aim of this paper is to contribute to the 7 understanding of barriers and bridges in social and ecological systems for intensification of 8 wood production in NW Russia. This requires that past development trajectories are 9 understood. Using a local logging frontier in Russia's Komi Republic as a case study, we 10 employed an environmental history approach to: (1) recreate the wood harvesting history for 11 the period 1719-2014, (2) identify the main actors that produced this history, and (3) analyse 12 what ideologies influenced decision making. First, after a long history of selective harvesting before the Russian Revolution in 1917, forests were rapidly clear-felled during the Soviet 13 14 period 1921-1991. Following general economic deceleration, and thus severely reduced 15 harvesting activities during 1992-1997, the rate of logging has increased slightly again. To conclude, barriers in ecosystems to intensification include Soviet legacies of large-scale 16 17 harvesting, which resulted in a very uneven age distribution, limited and poorly conducted 18 silviculture, as well as insufficient transport infrastructure. Additionally, social system 19 barriers are a conservative mind-set at the policy level, unpredictable conditions for forest use 20 rights and ownership, and limited value-added production at local level. Developing 21 predictable rules and norms, forest zoning at local to regional scales, and the emergence of

- 22 place-based multi-level collaborative learning concepts like Model Forest provide opportunity
- 23 for bridging the observed barriers.
- 24
- 25

| 26 | Highlights: |
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| 27 | 1) | Intensification of forestry requires understanding of social-ecological systems. |
|----|---------------|--|
| 28 | 2) | Frontiers of wood mining have led to regionally un-even stand age distribution. |
| 29 | 3) | Ideological dynamics has caused temporally unstable forest governance. |
| 30 | 4) | Barriers for intensification include institutional uncertainty, wood mining |
| 31 | his | story, and poor infrastructure. |
| 32 | 5) | Bridges include establishing predictable rules and norms, and zoning at |
| 33 | mı | ltiple scales. |
| 34 | | |
| 35 | Keywords: W | ood production, intensification, Russia, boreal forest, environmental history, |
| 36 | forest manage | ement policy |
| 37 | | |
| | | |

38 **1. Introduction**

39 Boreal forests have the largest area among all forest biomes in the world (McLaren & 40 Turkington, 2013), and provide essential renewable wood resources used for value-added 41 production of considerable economic benefits for businesses, the state and employment in 42 rural areas. Growing markets at regional, national and international levels demand more forest 43 products, including both wood and bioenergy. Boreal forests also provide other ecosystem 44 services necessary for biodiversity conservationand human well-being (Молчанов, 1961; 45 Ваганов et al., 2005; Stryamets et al., 2015). In addition, the sustainability of boreal forests for mitigation and adaptation to climate change has also been highlighted (Carlson et al., 46 47 2009). Satisfying this complexity of benefits is a challenge for implementation of sustainable 48 forest management in boreal forests, of which Russia hosts the majority (Anonymous, 2012b). 49

The development of forest management systems ranges from extensive to intensive (Duncker *et al.*, 2012). This gradient is uniquely well represented from West to East in the European continent's boreal biome. After initial wood mining in boreal Fennoscandia during the 19th century, intensive forest management has restored forest landscapes as wood production systems (Nordberg *et al.*, 2013). Being more remotely located, the wood mining frontier swept across NW Russia much later (Björklund *et al.*, 2000; Yaroshenko *et al.* 2001).

56

57 Beginning with Peter the Great in 1719 (Редько & Редько, 2002), Russia's forestry consists 58 of three distinct periods of societal change, which affected forest management. First, Russia 59 developed into a major early provider of wood, amounting to about one third of world forest 60 exports in the beginning of 20th century (Генверт, 1926), and encouraged sustained yield 61 forestry (Tropmep, 1891). Second, after the Russian revolution in 1917, the socialistic 62 ideology discarded economic factors (Knize & Romanyuk, 2006), which led to intense wood 63 mining. Third, after the collapse of the Soviet Union 1991 market economy re-emerged which seeks to increase the yield of wood through intensification of forest management. There are 64 65 thus two visions about forestry in Russia. The first is "wood mining", i.e. harvesting where the timber volume is highest and leaving clear-cuts for natural re-growth. The second sees 66 67 forestry as "agriculture of timber", i.e. silviculture for maximum economical profit (Knize & 68 Romanyuk, 2006).

69

70 There is a growing interest in Russia to increase the productivity of wood per unit area and 71 time in already harvested areas (e.g., Nordberg et al., 2013). Russia's forest industry aims for 72 intensified wood production as an integrated part of sustainable forest management 73 (Anonymous, 2013; Nordberg et al., 2013). However, even if the ambition in Russia is to 74 encourage intensive forest management (Elbakidze et al., 2013) current Russian forestry 75 practices can still be characterized as wood mining (Nordberg et al., 2013). The Scandinavian 76 model of intensive forest management is perceived by industrial forestry stakeholders in 77 Russia as the best model for economically profitable forestry (Knize & Romanyuk, 2006). 78 Consequently, there are attempts to introduce this forest management model in Russia. At the 79 same time, Russia still hosts remotely located large intact forest landscapes (Yaroshenko et al. 80 2001; Potapov et al., 2008), and there is opportunity to conserve biodiversity at near-natural 81 levels in such areas. Intensified wood production is thought to solve several problems: (1) sustained supply of sufficient raw material for forest industry (Holopainen *et al.*, 2006), (2) 82 83 protect pristine boreal forests from human intervention (Fredericksen & Putz, 2003), and (3)

84 mitigate societal issues like unemployment in logging villages and thus increased
85 urbanization (Becker *et al.*, 2012).

86

Intensification of wood production has many definitions. The intensity of forestry may be 87 88 described using both economic and ecological dimensions, which are generally inversely 89 related (e.g., Bergseng et al., 2012; Mönkkönen et al., 2014). Economically, intensification is 90 seen as a consolidation of all production factors such as soils, machinery, energy and 91 manpower with the aim to get the highest financial net return from forest ecosystems 92 (Sundberg & Silversides, 1988). Intensive forest management includes silvicultural operations 93 aimed at increasing sustained yield wood production per area unit, e.g., scarification, planting 94 or seeding, pre-commercial cleaning, fertilization and commercial thinning. The level of 95 management intensity defines forest management approach (Duncker et al., 2012), and can be 96 sustained at multiple levels. Ecologically, intensification describes a higher degree of 97 anthropogenic transformation of near-natural systems caused by forest management 98 operations (Peterken, 1996; McRoberts et al., 2012).

99

100 Countries with transition economies (Myant & Drahokoupil, 2011), such as Russia, share 101 several challenges regarding the reformation of their natural resource use, governance and 102 management (Holopainen et al., 2006; Nystén-Haarala, 2012). This requires that past 103 trajectories in landscapes and regions are understood. Human impact creates path dependence 104 effects on both biophysical landscapes and societal legacies (Wilson, 2012). A wide range of 105 scholars has therefore stressed the need to consider both social and ecological systems when 106 studying implementation of policies about sustainable development and sustainability (Berkes 107 and Folke, 1998, Liu et al., 2007, Redman et al. 2004). As a tool for extracting historical

108 lessons to help addressing today's challenges in forest landscape management and 109 governance, Marsh (1864) very early stressed the need to study the transformation of the 110 interaction of humans and the natural environment (Lowenthal, 2000). As an interdisciplinary 111 field of research, environmental history is an appropriate framework for studying the 112 dynamics of landscapes as social-ecological systems. The interest in understanding the history 113 of landscapes as social-ecological systems has appeared in many contexts including studies in 114 North America (Worster, 1994), South Africa (Beinhart, 1984) and in former European 115 tropical colonies(Grove, 1989). Similarly, implementing sustainable forest management 116 policy requires understanding the history of forest landscapes, including both their 117 biophysical, anthropogenic and perceived dimensions (Angelstam et al., 2013c). While there 118 are numerous works on forest landscape history in different countries (Bürgi, 1999; Ericsson 119 et al., 2005; Hessburg & Agee, 2003; Steen-Adams et al., 2015; Östlund et al., 1997), 120 practically no information exists on the historical dynamic of interconnections between 121 ecological and social systems regarding Russian forestry. 122 123 The aim of this paper is to better understand barriers and bridges (see terminology in 124 Gunderson et al., 1995) for intensification of wood production in NW Russia by analysing 125 past trajectories in a concrete representative region. Using regional and local logging frontier 126 gradients from a large river to its headwaters in the Komi Republic as a case study we employ 127 an environmental history approach for the period 1719-2014. First, we reviewed the forest use 128 history, and re-created this in detail using spatial data for the period 1965-2014 when the 129 timber frontier passed this region. Second, with a focus on the actors we reviewed the general 130 forest use history during the entire period. Third, we analysed ideology behind the forest 131 landscape history on international, state, regional and local levels for the same period. Finally,

based on the insights derived from the environmental history analysis, we discussed barriers
and potential bridges for intensification of wood productionin both social and ecological
systems in NW Russia.

135 **2. Methodology**

136 **2.1 Framework**

To understand barriers and bridges for forestry intensification landscapes' ecological and
social systems need to be analysed. We used Worster's (2005) environmental history
framework to study a geographical area as space and place: (1) natural environments of the
past, (2) human modes of production, and (3) perception, ideology and value. This approach
reflects the landscape concept's biophysical, anthropogenic and perceived dimensions
(Angelstam *et al.*, 2013a; c).

143

The environmental history is strongly influenced by the contemporary political regime.
Therefore the analysis was divided into three epochs of development in what is NW Russia
today (Мунчаев & Устинов, 1998). These are the Russian Empire from the appearance of the
first administrative body for forest managementin Russia (1719-1917), the Soviet Union
(1921-1991) and post-Soviet Russia (1991-2014). Each epoch demonstrates different worldviews having specific traits (see Table 1).

150

151 In the discussion we defined barriers to intensification as weaknesses and threats leading to

152 ineffective forest management, and bridges in terms of current strengths and future

- 153 opportunities to successfully intensify wood production. These barriers and bridges were
- 154 defined based on the environmental history connecting ideology, actors and changes on the

ground in biophysical landscapes. One can thus see barriers and bridges (Gunderson *et al.*,
1995) as a SWOT-analysis (Hill *et al.*, 1997), but without division into present and future
factors. Barriers and bridges were then sorted into those relevant for social and ecological
systems, respectively.

159 **2.2 Study area**

160 The NW part of the Russian Federation has the longest history of timber frontier development 161 in Russia's boreal biome. Already in the late 17th century most of NW Russia's large trees 162 near large rivers were selectively logged for ship-building. Timber was exported to Great 163 Britain through the seaport of Arkhangelsk, and since 1704 also through St. Petersburg 164 (Редько & Редько, 2002). Since shipyards were located in the estuaries of Northern Dvina 165 river in NW Russia, the expansion of logging took place gradually as a moving frontier in the 166 upstream direction. A good example of this is Northern Dvina's largest tributary, the 167 Vychegda river in the Komi Republic. Here industrial logging for local use commenced in the 168 18th century (Галасьев, 1961), and logging of large old trees and old-growth forests were 169 intensified during Soviet period (Редько & Редько, 2002).

170

171 As a typical example of this moving logging frontier, we chose the Kortkeros rayon (an 172 administrative unit of the second level in Russia) as a case study located in the catchment of 173 the Vychegda river in the Komi Republic (Figure 1). The Vychegda river divides Kortkeros 174 rayon into a northern and a southern part. The two tributaries of Vychegda in Kortkeros, 175 Nivshera in the north and Lokchim in the south, both represent gradients in forest use created 176 by a moving frontier of logging. Boreal forests in the Kortkeros rayon as in the Komi 177 Republic are characterized by the tree species *Picea abies* (L.), *Pinus sylvestris* (L.), *Populus* 178 tremula (L.), and Betula spp. Altitude ranges from 69 to 325 m a.s.l.

179

180 The Kortkeros rayon was established in 1939. The total area comprises about 1,970,000 ha 181 (Турьева, 1989) which constitutes 4.7 percent of the Komi Republic. In 2012 population density was approximately 1 person/km² (Кудинова, 2012). Forest cover in the Kortkeros 182 183 rayon is roughly 90 % and mires comprise about 7 % of the area (Anonymous, 2009). The 184 whole rayon is one of six main logging territories in the Komi Republic (Шерстюкова, 185 2012). Kortkeros rayon contains 35 protected areas, which cover 15 % of the rayon and 6.3 % 186 of the forest area excluding wetlands (Anonymous, 2011). Detailed analysis of changes in 187 forest age distribution among site types was made within one of the forest management units 188 in Kortkeros (Figure 1) comprising about 10 % of the total rayon area.

189 **2.3 Methods and materials**

190 **2.3.1 What happened in nature**

191 First, we analysed the forest use history at state (Russia), regional (Komi Republic) and rayon 192 (Kortkeros) levels. A literature review was conducted with focus on logging, silviculture and other forest activities in the study area. The historical forest data was collected from the state 193 194 forest surveys since 1965, including forest management maps, from the local archive at the 195 Kortkeros municipal administration. The surveys contain information on age structure, 196 species composition and standing wood volume, and reports about silvicultural measures for 197 the past 10 years. The maps provide spatial data about tree species composition and mean 198 stand age. Additionally, to understand the recent changes in the landscape a local history 199 expert was interviewed, and three focus groups with forest landscape's stakeholders were 200 arranged.

201

202 To describe biophysical landscape changes we did a detailed change detection analysis of age 203 class distribution for the selected forest management unit from its establishment in 1965 to 204 2014. Östlund et al. (1997) stressed that forest surveys and maps from different time periods 205 may have been done by different people with different methodology, knowledge and skills. 206 However, forest inventories of 1965, 1979, 1981 and 1992 can be readily compared with each 207 other. First, forest management maps for 1965 and 1992 were scanned and geo-rectified using 208 2^{nd} order polynomial transformation matrix with RMSE less than 10 m. Then, the maps were 209 digitized using QGIS software (Quantum GIS development team, 2013). We used 210 combination of dominant tree species and stand age as mapping category. The map of forest 211 stands in 1965 was used as the base for the detailed analysis. The forest was divided into 4 212 categories depending on age: (1) initial stage (0-10 yrs after clear-felling), (2) young (11-30 213 yrs), (3) middle-aged (31-70 yrs), (4) final felling and old-growth forest (>71 yrs) (see 214 Angelstam & Kuuluvainen, 2004). Second, in order to combine the data from forest 215 inventories that were done according to different regulations, we used satellite images as a 216 complement. Clear-cuts were visually digitized using forest management map (1965) as 217 background and Landsat images (1975, 1986, 1993, 2006, 2014). Finally, age of initial land 218 cover base map (1965) was re-projected to new map of 1975. At the same time the final stand 219 age distribution of 1975 was adjusted to digitized clear-cuts, i.e. clear-cuts have stand age 0. 220 This approach was applied sequentially for 1986, 1993, 2006 and 2014. In total we created 6 221 age distribution maps.

222

The forest inventory data for 1992 was used to map the spatial distribution of forest site types
along a soil fertility gradient (Сукачев & Дылис, 1964; Hägglund & Lundmark, 1999). The
forest site types were re-classified into 3 coarse site types: poor, mesic and rich. Poor site

types represent forest cover with lichens, *Calluna spp.* and shrubs on wet sites with lower rates of tree growth, mesic sites with *Vaccinium myrtillus* and *Deschampsia flexuosa* and rich site types with low and tall herb vegetation and high productivity. Finally, in order to see development of different forest stages and structures at smaller scale, the information from age distribution maps was aggregated by site type and presented as proportion to the initial land cover of the base map 1965.

232 **2.3.2 Who did it**

233 To identify the main actors that shaped the landscape, we reviewed regional and local 234 literature about forest history in Komi as well as state statistical reports, forest management 235 plans and archive documents. In order to collect information about local stakeholders we 236 employed focus group interviews as qualitative method to understand opinions and extract 237 knowledge about societal barriers to intensification of forest management (McLafferty, 2004). 238 The method of focus group interviews implies that the organizer describes the topic in focus, 239 then the role of the organizer is to facilitate the discussion among the participants, though not 240 interfering in any way (Barbour, 2008). Three focus groups were organised with forest 241 researchers and forest managers that represented the most active stakeholders of the Kortkeros 242 rayon. Each group included 4-5 persons. Finally, we mapped decision-making actors, such as 243 organizations who shaped the landscape history. There were two major actors who influenced 244 the forest landscape history – the state and the private forest companies. Additionally, an 245 interview with a local historian was conducted in 2013.

246 **2.3.3 Ideology**

Ideologies are linked to values and perceptions, which influence political and economic life of
society. In our analysis we employed the left-right political differentiation to distinguish

249 between different ideologies. Ideology is often linked to aparticular economic system, e.g., 250 planned economic system was supported by communistic (far left) ideology. This political 251 gradient is believed (Jahn, 2010) to have roots in political theory and philosophy. 252 Furthermore, left and right ideologies are divided by different attitudes towards equality 253 (Bobbio, 1996). For example, left ideology seeks greater equality in society through action, 254 and on the other hand right ideology presumes responsibility of individuals in society. Under 255 left ideology the state tries to overcome inequalities in society by direct involvement whereas 256 right ideology understands inequalities as a natural social phenomenon. However, no ideology 257 can be distinguished as pure right or left. In our study it ranged from communistic (left) to 258 liberal (right), as well as mixed. Analogously, liberalism promotes the primacy of the 259 individual when freedom, individualism and rationalism constitute the most important values 260 and beliefs. In contrast, communistic ideology emphasises community, equality and common 261 ownership as keystones of societal development (Heywood, 2012). Analysis of the ideologies 262 behind forest landscape changes was made using data from literature review, interviews and 263 focus group discussions. The focus was on understanding (1) what interests different actors 264 and stakeholders pursued, (2) what values the forest management decisions promoted, and (3) 265 what market structure dominated in the study period (Table 2). Based on this we drew conclusions about left, centric or right wing ideology during the three different epochs. 266

267 **3. Results**

268 **3.1 What happened**

Before and during the Russian Empire period (the first epoch; Table 1) large Scots pine trees
along the rivers were harvested by single-tree selection for ship-building. Wood harvesting
levels depended to a great extent on the availability of horses to transport logs to the river.

272 The average transportation distance was approximately 10 km from the river (Орлов, 1927). 273 Season also influenced logging. Due to flat and boggy terrain in the study area, winter was the 274 best time for logging, in summer the conditions were worse, and in autumn and spring terrain 275 transportation was impossible (Ермилов, 1888). Timber logs were rafted on the main river 276 Vychegda, then by the North Dvina river to the port in Arkhangelsk. Export of Russian timber 277 began in late 17th century, when England began buying timber. Since that time companies 278 from Great Britain, Sweden, Holland and Germany invested money into wood harvesting in 279 Komi (Галасьев, 1961). In the second half of the 19th century direct foreign investments in 280 forest harvesting started to take place in NW Russia, and thus the pressure on naturally 281 dynamic forests by wood logging increased.

282

283 During the Soviet Union period (the second epoch) the land and forest were nationalized. 284 Forest was harvested mainly for fuel-wood during civil war 1918-1921. A great increase in 285 wood harvesting happened in the period from 1937 to 1940 when units in a prisoner camp 286 system (GULag) were established in the Kortkeros rayon (A. Smylingis, pers. comm.). The 287 wood was transported both outside of Kortkeros and the Komi Republic. Starting from the 288 1930s the government introduced clear-fellings concentrated near transport infrastructures, 289 which resulted in a moving logging frontier into wilderness areas (Γ аласьев, 1961). As a 290 consequence, old Norway spruce forests were naturally replaced with birch and aspen on 291 mesic and rich sites. However, Scots pine recruited well after large clear-cuts on sandy 292 soils.Russia was involved into World War II in 1941. Logging slowed down and was 293 concentrated near villages and rivers. After the war Russia aimed to restore the economy. By 294 the end of the 1980s, just before the collapse of the USSR, the total harvest of wood in Komi peaked at 26 million m^3 /year (Figure 2). 295

296

During the post-Soviet Russia period (the third epoch) from 1991, after the collapse of the
Soviet Union, the harvest level in Komi decreased rapidly, and dropped down by 81% to 5
million m³/year in 1998. This coincided with the Russian financial crisis in 1998, also called
the Russian Flu. Afterwards, wood harvesting recovered to about 9 million m³/year. Wood
harvesting in the Kortkeros rayon followed the same pattern as in the entire Komi Republic
(Figure 2 and 3).

303

Regarding the consequences of forest resources use for forest age distribution, our analyses show that the amount of middle-aged forest available for commercial thinning increased continuously since 1965 (Figure 4). Poor sites dominated (62 % of total area), followed by mesic (36 %) and rich (2 %). The age distributions on poor and rich sites were similar, but the area of forests on mesic sites changed less due to their remoteness from transport infrastructure.

310 3.2 Who did it and how

311 Noble persons and tsar servants employed peasants from nearby villages to cut the wood by 312 hand. After creation of the Russian state forest service in 1719, the forest was managed for 313 sustained yield in some central Russian estates, including logging under supervision of state 314 officials (Table 1). Forest land was also sold to private companies who managed it 315 themselves, usually including logging as the only forest management operation. In Komi, 316 metallurgical factories in Kazhim (about 300 km from Korteros) and Njuvchim (about 90 km 317 away) employed peasants from Kortkeros to harvest forest for the process of converting ore 318 into metal (Галасьев, 1961).

319

320 In the beginning of the second epoch forests in NW Russia was a very valuable resource of 321 wood for Bolsheviks because their foes - the pro-tsarist forces - controlled Donbass, which 322 was the main coal reserve area in former Imperial Russia and located in today's Ukraine. 323 Therefore, pressure on forests in NW Russia, and thus in Komi and Kortkeros, increased to 324 satisfy industry needs. Political repression in Soviet Union in the 1930s facilitated further 325 deployment of forest industry in NW Russia. Kortkeros in Komi was one of the centres in the 326 GULag system that provided free labour, and was used as a role model (A. Smilingis pers. 327 comm.). The GULag system existed until the death of Stalin in 1953 when the political 328 leadership was changed. Starting from the end of the 1930s the forest industry in Komi and 329 Kortkeros began to upgrade logging technology and improve organization. For example, the 330 first tractors in Komi were introduced in the 1930s. However, forestry in Kortkeros was fully 331 mechanized only by 1965 (Anonymous, 1966). Mechanization greatly increased wood harvest 332 and facilitated forest work. The establishment of logging camps contributed to a strong forest 333 industry. Some of logging camps formed the base for temporary forest villages where the 334 logging was the main occupation of local population. Additionally, construction of pulp-mills 335 in Kotlas (350 km downstream from the study area) and Syktyvkar (50 km from the study 336 area) in the 1960s and 1970s has greatly influenced wood harvesting in the study area.

337

During the third epoch private companies became responsible for forest management,
including logging on forest areas that they have leased for 10-49 years (Anonymous, 2006).
There are international forest companies operating in Komi such as Mondi international
packaging and paper group as well as many small-scale forest businesses. The logging
companies introduced modern technologies in forestry in terms of cut-to-length with
harvester-forwarder logging groups. International and especially European markets influence

forestry in Russia. For example, forest certification was adopted by these private forestindustries.

346 **3.3 Ideology**

347 During the entire three epochs the ideology behind the environmental history swung between 348 right, i.e. liberalism and market economy, and left, i.e. communism and planned economy. 349 The very first industrial interest in wood harvesting was grounded in upgrading military and 350 trade functions requiring wood products (Table 1). Thus, mainly state interests were 351 addressed in the decision-making process. The tsar Peter the Great was interested in building 352 a strong independent Russia with access to the European market for Russian products and 353 foreign imports. Forests in Imperial Russia were mostly state-owned, only a small part 354 belonged to noble people and private companies.Market economy that served the interests of 355 the Tsar and the rich landowners (private sector) dominated. Thus sustained yield forestry was 356 advocated (Орлов, 1927).

357

358 In contrast, during the second epoch in the 1930s the sustainableforest use concept was 359 considered as foreign sabotage term aimed to stop industrialization in the Soviet Union 360 (Knize & Romanyuk, 2006). As a result of a state campaign against the sustainability concept, 361 courses in forest inventory were excluded from study plans in all universities. For Soviet 362 economists forest had no longer value unless it was cut (Knize & Romanyuk, 2006). All 363 forests became public, and market economy changed to planned (see Table 2). Industry 364 enterprises were consolidated to increase logging efficiency, and in 1931-1935 forest 365 management units (Russian term: lespromkhoz) were created (Редько & Редько, 2002). То 366 protect the Soviet economy during World War II forestry changed its course to being military-367 oriented. Exported goods were reduced, wood was produced for the army and heating. In

368 1943 zoning was introduced, where forests were designated for protective, multiple-use or 369 industrial production functions. The Soviet Union's economy underwent severe changes in 370 1965, also called as the Kosygin or Liberman reform (Pejovich, 1969). This reform was 371 characterized by introducing market economy methods of management when whole state 372 enterprises were given rights to managetheir own economy. Forest management units were 373 reorganized into integrated units (Russian term: leskhoz) that fulfilled harvesting and 374 silvicultural (planting, cleaning, protection from diseases and fire-fighting) functions. This 375 was a clear step to decentralization of the economy, which resulted in further increase of 376 wood harvest. The second epoch was characterized by state (public) interest in forest 377 management.

378

379 During the third epoch the Russia's government changed its course to right-wingmarket 380 economy and liberal ideology again. Today market forces steer wood harvesting and forest 381 management. Focus groups revealed that values as individualism and rationalism dominate in 382 the modern forest management in Kortkeros. The market economy principles were introduced 383 into the Forest Codefrom 2006 and forestry regulations. State forest management units have 384 just control and monitoring functions (Anonymous, 2006). All forest management operations 385 were delegated to the companies who lease forest. However, the state still defines and controls 386 its policy through plans to forestry operations using regional level forest management 387 documents and also for each FMU. Thus, since the state still owns all the forest land in 388 Russia, it promotes public interests along with private interests of forest companies.

389 4. Discussion

390 4.1. A dynamic environmental history

391 There are numerous studies debating intensified wood production, however, very often with 392 an economic (Gerasimov & Karjalainen, 2008, Карьялайнен, 2009), social (Nystén-Haarala, 393 2012) or biodiversity focus (e.g., Eriksson & Hammer, 2006; Шматков, 2013). Hence, 394 economic, social and ecological aspects of intensification are considered independently from 395 each other. By analysing empirically the environmental history of forest landscapes as 396 integrated social-ecological systems, this study presents a holistic problem-solving approach 397 to better understand barriers and bridges for intensification of forest management in NW 398 Russia (Hadorn *et al.*, 2008). From a scientific perspective environmental history and 399 integrated studies of social-ecological systems are two research approaches that allow 400 simultaneous inclusion of social systems (based on for example institutional analysis) and 401 ecological systems (based on thorough understanding of silvicultural improvements). This 402 case study approach thus demonstrates concretely also the general scientific benefits of 403 employing the approaches.

404

405 Our review shows the forest landscape history in the Komi Republic and its Korteros rayon 406 has been complex, and has gone through at least three distinct epochs that differ by the 407 governing ideology. The biophysical landscape was first shaped by the social system through 408 relatively soft alterations in terms of single-tree selection harvest in the naturally dynamic 409 forest (the first epoch); then with severe changes of forest cover due to intensive wood mining 410 (the second epoch), and continued wood mining at a lower rate (the third epoch). The interest 411 for wood production among actors (see Krott, 2005) remained constant across all three 412 epochs, although the means were different. Our study shows that during the period of planned 413 economy wood mining based on governmental subsidies to cover the costs of harvestingand

transportation, and with no investments in silvicultural treatments, was unsustainable and
resulted in timber fall (Drushka, 2003). Thus, when the epoch of wood mining in landscapes
dominated by old and old-growth forest was over, the sustained yield dropped.

417

418 We argue that ideological dynamics has caused temporally unstable forest governance. 419 Political ideology does not reflect only interests of actors involved into shaping forest 420 landscape in NW Russia, but inspire political action causing changes on the ground. With the 421 formation of USSR and its communistic ideology the central government reached very high 422 harvest levels which were impossible in decentralized tsarist Russia based on the sustained 423 yield principle (Тюрмер, 1891; Орлов, 1927). As the main actor and the only owner – the 424 Soviet state – was interested in maximizing economic profits. However, the Soviet epoch 425 ended with the collapse of planned economy and, consequently, the forest sector. These 426 ideological circumstances and new market forces had big effects on forestry. The harvest 427 level began to drop even before the start of the third epoch (1991-2014) caused by political 428 changesled by Gorbachev (Boettke, 2002). Today, the forest owner is state, but forest 429 management and harvesting is done solely by private forest companies based on a leasing 430 system. After the Russian financial crisis in 1998 forest companies gradually increased 431 harvest levels, but at a much lower level that during the Soviet epoch.

432

The analysis of environmental history clearly shows the urgent need to understand not only technical aspects of forestry, but also past trajectories in social-ecological systems. Next, we discuss barriers and bridges to intensification regarding the ecological system in terms of silvicultural treatments after the wood mining logging frontier has passed in different 437 development stages after wood harvest, and the social system including transport

438 infrastructure, norms and governance.

439 **4.2. Barriers to intensification**

440 To increase the sustained yield of wood the current focus is to intensify wood production on 441 areas which were previously harvested, and which are accessible. Regarding the ecological 442 system this requires forest management that includes silvicultural methods in terms of for 443 example scarification, planting or seeding, pre-commercial thinning and even fertilization 444 (Elbakidze et al., 2013). To pay for these costs, commercial thinning usually delivers 445 inadequate financial net values (Brukas & Weber, 2009). Thus also sufficient amounts of 446 forests available for final felling are needed to provide a sufficient net income that can pay for 447 silviculture in younger stands. Our study shows that in Kortkeros, as in most of NW Russia, 448 the uneven age forest distribution with domination of large areas of middle-aged forests is a 449 major challenge (Figure 5). In addition, different developmental stages have particular 450 barriers.

451

452 Regarding young forests forest companies in the Komi Republic do not implement pre-453 commercial thinning in a way that increases the stand volume of commercially valuable trees. 454 In Russia the pre-commercial thinning is done by the so called corridor method (Anonymous, 455 2007). This means that 3-5 m wide corridors are cleaned, separated by un-cleaned strips of 456 16-120 m. This silvicultural practice can be improved using experience of Nordic countries by 457 introducing regular spacing of trees in the entire stand. However, at the national level there 458 are legislation obstacles which do not allow adjust silvicultural norms to the regional 459 conditions (Романюк, 2013). This may result in inefficient forest management and failure to 460 intensify wood production on the ground.

461

462 Regarding commercial thinning in middle-aged forests as an element of intensive forestry, 463 innovative projects and demonstrations of commercial thinning do take place in Komi 464 (Anonymous, 2012a). Nevertheless, more that 95 % of the wood delivered to the industry 465 comes from final fellings (Козубов & Таскаев, 2000). For instance, area of cleaning and 466 thinning never exceeded 1 % of total area of Kortkeros FMU (Naumov, 2014). The amount of 467 middle-aged forest increased on all site types in the Kortkeros study area. The abundance of 468 poor and mesic site types provide good opportunities for intensification, both by providing 469 additional wood volumes today, but also improving the proportion of larger trees in the future. 470 Unless used, this resource will partly disappear due to mortality and lost growth from 471 competition among trees.

472

473 Concerning final felling forests, those are today located far away from the current permanent
474 road network (Aksenov *et al.*, 2002). Additionally, some forest areas are protected and
475 therefore are not available for logging. These territories include protected areas and forests
476 along rivers and wetlands. Due to extended conservation efforts in the 1970s the area of final477 felling and old-growth forest has slightly increased on rich site types which are located along
478 the rivers.

479

Regarding the social system, the opportunity for introducing of active forest management
based on cleaning and commercial thinning requires longer leases. This is possible only for
financially strong and big businesses. Small-scale businesses have no access to this market.
At the local scale, forestry in Kortkeros has experienced the same new trends. Intensified
forest management requires also a permanent transport infrastructure, which is available not

485 only for harvesting ("lesovoznayadoroga" in Russian), including winter roads, rail-roads and 486 river log floating, but also for silviculture during the snow-free season 487 ("lesokhozyaystvennayadoroga" in Russian). Technically, there are opportunities for road 488 construction of the latter type. In the Kortkeros study area there is much sand which can be 489 used as building material for forest roads (Anonymous, 2009). In road planning hydrological 490 conditions play an important role, therefore mapping of small rivers, creeks and bogs is 491 needed. To find the best locations for roads it is necessary to make spatial analyses of the 492 study area with both economic and ecological perspectives (Seiler & Eriksson, 1995). Finally, 493 zoning of different road categories is highly relevant for the study area where natural 494 conditions for forest growth are not homogeneous. Additionally, transport cost to remotely 495 located, not yet harvested, areas need to be considered when investing in roads for harvest 496 only, or also for silvicultural treatments (Кривошеин, 2013). However, the costs are high, and 497 there are uncertainties regarding ownership and long-term maintenance. In Kortkeros rayon 498 neither the stand age distribution, nor any history of value-added wood production beyond 499 saw-milling, is favourable for intensification.

500

501 There are several other barriers that inhibit the process of intensification at the level of the 502 Russian Federation. Legislation on wood production, debated regularly among practitioners 503 and experts (Романюк, 2013), is another issue. Moreover, public participation has not been 504 developed, thus creating conflict between forest industry and rural villages (Oksanen et al. 505 2003). Pappila (2013) highlights that public participation, such as in forest certification will 506 help to build trust in Russia's forest sector. Lack of information on up-to-date national and 507 international research and practices of intensified wood production is also considered as a 508 barrier to intensification (Шматков, 2013).

509 4.3. Bridges towards intensification

510 So far, Russia's forest industry development has focused on the boreal regionas the focal 511 ecological system. However, while the boreal biome was good for wood mining in landscapes 512 once dominated by old and old-growth forests with large growing stocks, due to shorter 513 vegetation periods and poorer soils, this biome is less suitable for intensification in the long 514 term. Rather, more southern regions should be the focus for intensification because coniferous 515 species such as Scots pine and Norway spruce grow faster in the south than in the north 516 (Hägglund and Lundmark, 1977). Therefore, the main focus of intensification in Russia ought 517 to be concentrated to south and hemi-boreal forest ecoregions at lower latitudes where for 518 instance the Russian regions Pskov, Novgorod and Tver are situated. The shift in focus from 519 wood production in north boreal to hemiboreal regions that took place in Sweden during the 520 20th century provides valuable experiences (e.g., Nylund, 2009). Today, the highest volumes per hectare in Sweden are harvested in the southern part of the boreal biome (Skogsstyrelsen, 521 522 2013). Indeed, after the first national forest inventory 1923-29 in Sweden Jonsson and Modin 523 (1938) estimated how much, how and where the sustained yield of wood could increase. They 524 concluded that by far the strongest increased could be achieved in southernmost Sweden, and 525 not by intensification in northern regions that had been subject to the wood mining frontier. 526

527 To deal with barriers linked to poorly developedsilvicultureseveral social system bridges need 528 to be addressed. For example, Nordberg *et al.* (2013) proposed to develop models to 529 financially support intensified forest management of young and middle-aged forests. For 530 example, when Sweden made the transition from wood mining to sustained wood production, 531 economic and educational policy instruments were used in different stages of stand 532 development after final felling, and financed both by private and state actors (Hagner, 2005). 533

534 Moreover, to satisfy economic, ecological and social dimensions of sustainable forest 535 management policy, spatial planning of landscapes and regions are needed (Andersson et al., 536 2013). Fortunately, to some extent the combination of a history of landscape use with large 537 variation between logged areas and intact forest landscapes (Aksenov et al., 2002), and 538 approaches to forest zoning to satisfy different functions, has made Russia pre-adapted to 539 applying segregated approaches to derive multiple forest benefits on the regional level. 540 Indeed, in 1943 a forest zoning concept by dividing forests into three groups was introduced 541 in the Soviet Union (Галасьев, 1961; Козубов & Таскаев, 2000; Редько & Редько, 2002). 542 The first group included protected valuable forests around cities, along rivers and roads; the 543 second group forests in high-populated regions with restricted level of logging to annual 544 increment; and the third group unlimited harvesting of final felling of old and old-growth 545 forests was allowed. Indirectly this provided significant contributions to maintaining 546 biodiversity by minimising harvests on rich sites near streams and rivers. In reality this was 547 similar to the TRIAD concept whereby forests are separated into protected areas, 548 multifunctional areas under ecosystem management, and intensive management (Seymour & 549 Hunter 1992). Using the zoning concept, intensive forestry could be done on areas within 550 economically acceptable transport costs. However, the new Forest Code from 2006 partly 551 changed the logic for zoning. The first group became a protected forest zone with more 552 detailed restrictions. It is still completely prohibited to do any logging in strictly protected 553 areas. It is however now allowed to make clear-felling and selective cutting in protective 554 forest zones, e.g. along streams, when it is necessary for infrastructure development, and 555 mining of minerals, oil and gas. The second "equal growth - equal harvest" zone of forests 556 was removed. Finally, the third zone remained the same. Reserve zone forests emerged in

1997 where no forest management is allowed for the next 20 years (Anonymous, 2006).
Additionally, in the reserve forests it is allowed to harvest forest for geological tests and for
the needs of local inhabitants.

560

561 Ultimately, improving silviculture and transport infrastructure, and zoning, alone are 562 insufficient bridges to achieve intensification of wood yields. Additionally, several other 563 social system legacies need to be addressed. The conservative political mindset of Russia's 564 decision-makers, tending to use mechanisms of Soviet governance, needs to become adaptive. 565 For instance, there are still multiple top-down regulations and plans, which have to be 566 followed at lower levels. In Kortkeros governmental forest management units and forest 567 companies are obliged to the forest management policy at regional level including 568 performance indicators, such as the amount of wood harvested and thenumberof planted trees. 569 This strong subordination hinders implementation of intensive forest management on the 570 ground. To bridge this it is necessary first to include ideas of forestry intensification into 571 national policy and then implement them at regional and local levels (Шматков, 2013). 572 Additionally, innovations originating from bottom-up processes need to be encouraged. Yet, 573 road networks development, investments in pulp and paper mills, bioenergy plants and other 574 large projects cannot be handled at local level, therefore coordination at higher levels of 575 governance is necessary. This has to be done by deliberating policy reforms by including all 576 interested parties and moderate state support, e.g., for construction and maintenance of forest 577 roads, as made in Sweden to support sustained yield forestry (Nylund, 2009). The process of 578 transforming Russia's forestry should, however, not be done without implementing explicit 579 analysis to determine the economically optimal decisions. Such analyses should include

580 infrastructure limitations, labour market constrains, forest machine capacity constraints,

581 regional market constrains and other non-local conditions (Lohmander, 2007).

582

583 **5. Conclusions**

584 Implementing policy about forestry intensification requires understanding of past trajectories 585 in social-ecological systems. Since the 18th century Russian forest history can be 586 characterised as wood mining. Today's age class distribution in the study area in the Komi 587 Republic confirms this. Here logging frontiers have led to regionally un-even stand age 588 distribution dominated by middle-aged mixed forest. Nevertheless, old-growth forest is 589 preserved along the rivers as a consequence of the zoning concept introduced in 1943. A key 590 observation is that ideological dynamics in the social system has caused temporally unstable 591 forest harvesting volumes, the profile of key forest actors and forest governance. Barriers to 592 forest intensification include the wood mining history, poor infrastructure and institutional 593 uncertainty. Coping with these barriers require integrated approaches ranging from policy 594 change to economic reforms. Bridges for intensification include maintaining the forest zoning 595 concept, establishing predictable rules and norms, and focus on sustained yield wood 596 production in regions with the best biophysical conditions. To conclude, there is a need for 597 research of potential effectiveness of the zoning concept, especially in terms of new 598 regulations in Russia's forest policy, and assessment of balance between intensive wood 599 production, social forestry and conservation of forest biodiversity in boreal Russia. 600

500

Forestry intensification in the context of implementing sustainable forest management policyrequires solutions in both social and ecological systems, which need to be integrated at

603 multiple levels ranging between local forest management units and the policy level.

604 Environmental history and social-ecological system are scientific concepts that benefit the

application of a holistic problem-solving approach. Together they allow simultaneous

606 inclusion of social systems (based on for example institutional analysis) and ecological

607 systems (thorough understanding of silvicultural improvements) to better understand barriers

and bridges for intensification of forest management in NW Russia.

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Table 1. Main trends of forest landscape history in the Komi Republic with reference to national-wide historical events, divided into broad epochs and

their internal phases.

| | | | What happened in | Who did it? | Ideology? |
|--------------|-------------|-------------------------------|------------------|--------------------------|-------------------------|
| Epoch | Time period | Characteristics | nature? (Harvest | (Forestry actors) | (Left/Right) |
| | | | level) | | |
| Russian | 1719-1850 | Ship-building, local iron and | Low | State | Centric/right |
| Empire | | salt industries | | | |
| | 1850-1917 | International export of wood | Low | State and private forest | |
| | | products | | enterprises (foreign | |
| | | | | capital) | |
| Soviet Union | 1930-1957 | Industrialization and Gulag | Rapid increase | State (by prisoners) | Left (communism) |
| | 1941-1945 | WW2 | Slowed down | State | |
| | 1946-1975 | Post-war reconstruction | Steady increase | State | |
| | 1976-1989 | Economic stagnation | Decrease | State | |
| post-Soviet | 1993-1998 | Inefficient reforms towards | Low | State and forest | Centric (in transition) |
| Russia | | market economy | | companies | |

| 1999- | -2014 | |
|-------|--------------|--|
| 1/// | 2 011 | |

Gradual pickup

Small increase

Forest companies (also

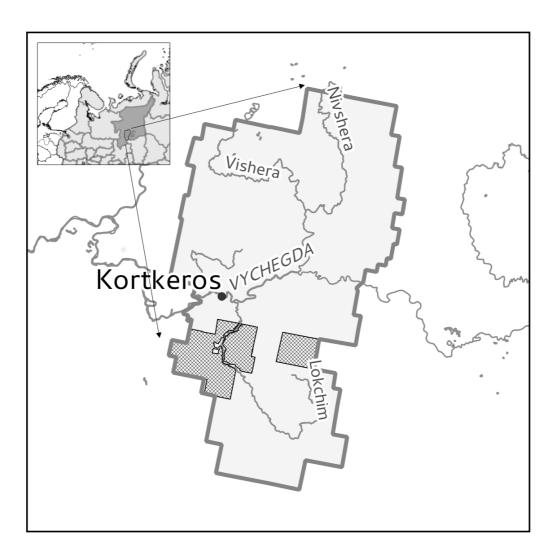
with foreign capital)

880

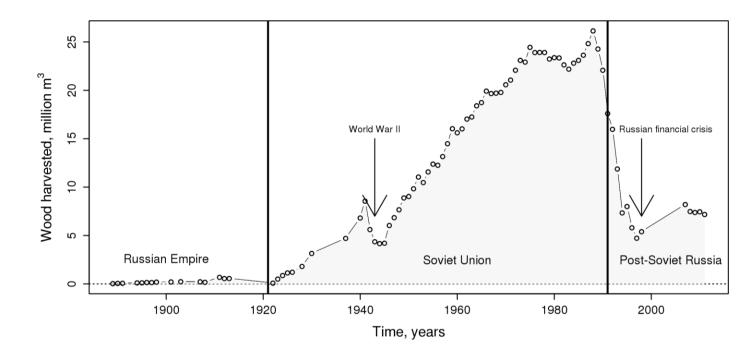
Table 2. Operationalization diagram (Mouton & Marais, 1988) of concept "ideology" used in this study

| Concept | Variables | Operational definitions | Possible outcomes |
|----------|------------------|---------------------------------------|-----------------------------------|
| Ideology | Interest | What interest did the forest managers | Private, public or civil |
| | | pursue? | |
| | Value | What values did the forest | Freedom, individualism, |
| | | management decisions promote? | rationalism – liberalism (right); |
| | | | Community, equality, common |
| | | | ownership -communism (left); |
| | | | and intermediate (centric) |
| | Market structure | What market structure dominated | Planned economy, market |
| | | during the study period? | economy |

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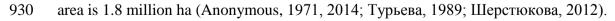
- 903 Figure 1. Map of the Kortkeros rayon study area in the Komi Republic with the area (hatched
- 904 polygons) where spatial analyses summarised in Figure 4 were made. The inset map shows
- 905 the location of Kortkeros rayon in NW Russia (Source of spatial data:
- 906 www.openstreetmap.org).

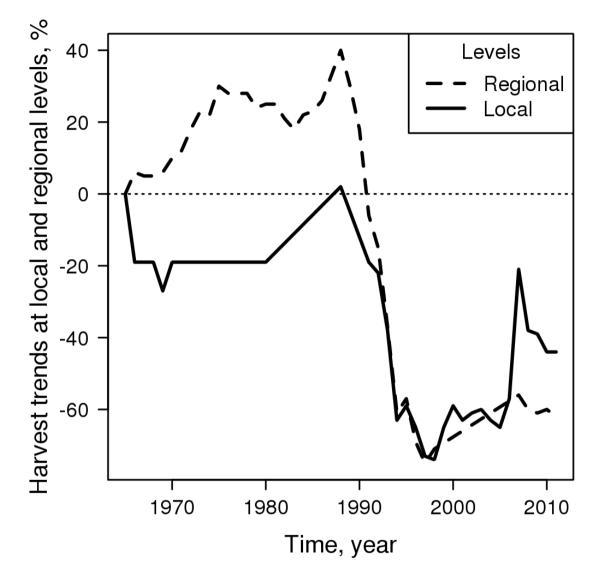


912 Figure 2. Wood harvest in Komi Republic during the period 1889-2014. The forested area is 36 million ha. (Козубов & Таскаев, 2000; Юшкова,
913 2001; Шерстюкова, 2012).



929 Figure 3. Wood harvest in Kortkeros rayon during the period 1965-2006 covering the end of the Soviet epoch and post-Soviet Russia. The forested





931 Figure 4. Harvest trends at local and regional levels relative to the reference 1965 year.

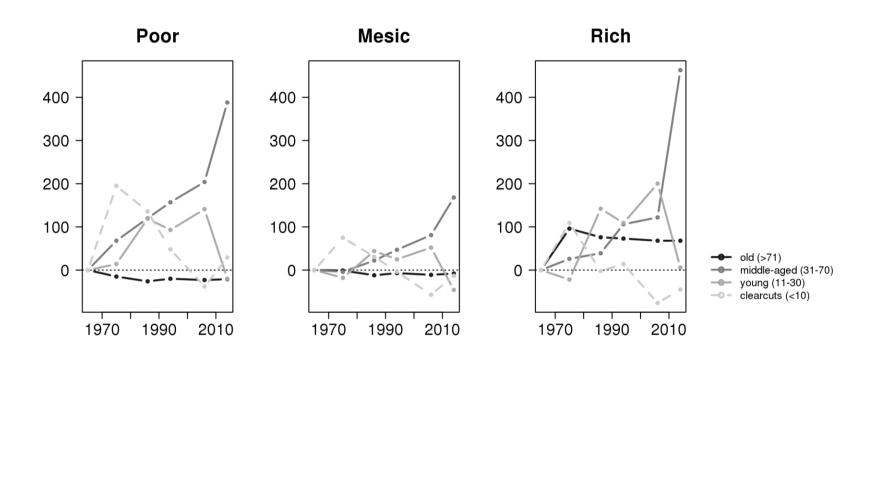


Figure 5. Trends in the area of different age classes on poor (62% of the study area), mesic (36%) and rich (2%) site types from 1965 to 2014. The y-

